

Annex W

MILITARY SUPPORT



**STATE OF TEXAS
EMERGENCY MANAGEMENT
PLAN**

STATE OF TEXAS
EMERGENCY MANAGEMENT PLAN

ANNEX W
Military Support

APPROVAL AND IMPLEMENTATION

This annex is hereby accepted for implementation and supersedes all previous editions.

9/27/06
Date

Signature

Charles G. Rodriguez, Major General, TXARNG
Adjutant General of the State of Texas

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EXPLANATION OF TERMS

A. ACRONYMS

AAR	After-Action Review
AGD	Adjutant General's Department
CST	Civil Support Team
DDC	Disaster District Chair
DOD	Department of Defense
GDEM	Governor's Division of Emergency Management
CONPLAN	Contingency Plan
DSCA	Defense Support to Civilian Authorities
EMAC	Emergency Management Assistance Compact
EMC	Emergency Management Coordinator
EOC	Emergency Operations Center
ESF	Emergency Support Function
HD	Homeland Defense
HLS	Homeland Security
JOC	Joint Operations Center, Texas Military Forces
JTF	Joint Task Force
LNO	Liaison Officer
SAD	State Active Duty
SOC	State Operations Center
SOP	Standard Operating Procedure
TXANG	Texas Air National Guard
TXARNG	Texas Army National Guard
TXMF	Texas Military Forces
TXSG	Texas State Guard
WMD	Weapons of Mass Destruction

B. DEFINITIONS

1. **Defense Support to Civil Authorities (DSCA).** Military support, within the unit's capability, to civil authorities for a limited period of time in civil disasters or emergencies. May be conducted under imminently serious conditions during an undeclared disaster or emergency, for situations that require the immediate support of the military to save lives, prevent human suffering, or mitigate property loss.
2. **Federal Active Duty (FAD).** TXMF activated under Presidential Federal authority in support of national contingency operations.
3. **Homeland Defense (HD).** Homeland Defense is the protection of US sovereignty, territory, domestic population, and critical infrastructure against external threats and aggression, or other threats as directed by the President.
4. **Homeland Security (HLS).** Homeland Security, as defined in the national Strategy for Homeland Security, is a concerted national effort to prevent terrorist attacks within the United States, reduce America's vulnerability to terrorism, and minimize the damage and recover from attacks that do occur.
5. **Texas Military Forces (TXMF).** The joint force composed of the Texas Army National Guard (TXARNG), Texas Air National Guard (TXANG), Texas State Guard (TXSG), and the Adjutant General's Department (AGD) -- all commanded by the Adjutant General of Texas, who reports to the Governor.
6. **State Active Duty (SAD).** TXMF activated under the Governor's State authority in support of state operations.
7. **Weapons of Mass Destruction.** Any destructive device as defined in Section 921 of Title 18 U.S.C., Section 2332a, which reads: (1) any explosive, incendiary, or poison gas, bomb, grenade, rocket having a propellant charge of more than four ounces, missile having an explosive or incendiary charge of more than one quarter ounce, mine or device similar to the above; (2) poison gas; (3) any weapon involving a disease organism; or (4) any weapon that is designed to release radiation or radioactivity at a level dangerous to human life.

ANNEX W

Military Support

I. AUTHORITY AND REFERENCES

A. STATE

1. See Basic Plan, Section 1
2. Texas Military Forces All-Hazards CONPLAN, State Emergency Response, TBP

B. FEDERAL

1. Department of Defense Strategy for Homeland Defense and Civil Support, June 2005
2. National Guard Regulation 500-1, Military Support to Civil Authorities, dated 01 February 1996, with appropriate changes.
3. United States Northern Command (NORTHCOM) CONPLAN 2002-05.

II. PURPOSE

The purpose of this annex is to define the organization, operational concepts, responsibilities, and procedures to focus military assets on emergency support function (ESF) requirements in Texas. This annex is applicable to all situations in which Texas Military Forces (TXMF) are engaged in support of civil authority emergency management, Homeland Security, Homeland Defense, and other emergency operations.

III. SITUATION AND ASSUMPTIONS: SEE BASIC PLAN, SECTION III.

IV. CONCEPT OF OPERATIONS

A. MISSION OVERVIEW

1. The Adjutant General, as Commander of the Texas Military Forces and as a member of the State Emergency Management Council, provides advice and assistance in all matters relating to Defense Support to Civil Authority (DSCA) and will coordinate such activities through the Governor's Division of Emergency Management (GDEM). (See Annex N – Direction and Control.)
2. The TXMF, when ordered to state active duty (SAD), will provide trained and equipped personnel units to assist civil authorities in the protection of life, property, and the preservation of peace, order, and public safety within the State of Texas. These DSCA missions may include ground transportation, air transportation, shelter management, security presence, medical support, communications support, helicopter support to the fighting of wildfires, distribution of food and water, and Weapons of Mass Destruction (WMD) response, such as hazard reconnaissance, detection, identification and mitigation, hot-zone extraction, and decontamination. Appendix 1 provides procedures for requesting DSCA.

B. STATE SUPPORT AND ASSISTANCE POLICY

1. In accordance with this plan, state emergency support assistance will be provided as quickly and as efficiently as feasible. Consistent with priority of need, assistance will be provided as outlined in Section IV.F.2 of Annex N (Direction and Control). The decision to employ TXMF to provide DSCA will be made by the Governor only after consideration of both priority of need and cost to the State. However, in situations where lives and property are immediately threatened, the most rapid means of response will be taken.
2. State assistance is supplemental to local response operations and generally TXMF are not employed until other state capabilities are overwhelmed or otherwise identified as inappropriate for response requirements (in accordance with National Guard Regulation 500-1). The TXMF can facilitate DSCA from the Department of Defense (DOD) when required capabilities exceed those of the TXMF.

C. STAFFING REQUIREMENTS

Based on situational requirements, the Adjutant General will provide Liaison Officers (LNO) to the State Operations Center (SOC), affected Disaster District Emergency Operations Centers (EOCs), and/or field-deployed incident command posts.

D. MISSION ASSIGNMENTS

1. Employment of appropriate resources from multiple ESFs during response and recovery operations is a standard practice. DSCA may be requested for significant emergency response and recovery operations regardless of the type of incident, hazard, and other ESFs involved.
2. The Military Support ESF may be called upon to provide DSCA to the following ESFs: ANNEX B (Communications), ANNEX C (Mass Care and Shelter Management), ANNEX D (Radiological Emergency), ANNEX E (Evacuation), ANNEX F (Fire Fighting), ANNEX G (Law Enforcement), ANNEX H, Appendix 6 (Health and Medical), ANNEX I (Public Information), ANNEX K (Public Works and Engineering), ANNEX N (Direction and Control), ANNEX R (Search and Rescue), ANNEX S (Transportation), ANNEX U (Terrorist Incident Response), and ANNEX V (Food and Water). The TXMF could also be tasked to provide DSCA out of state under the Emergency Management Assistance Compact (EMAC).

V. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

The Military Support ESF involves one Council member agency, the Adjutant General's Department. The resources for this ESF consist of personnel, equipment, and facilities of the TXMF, which are under the command of the Adjutant General of Texas. The AGD is responsible for state-level coordination of DSCA planning, assets and services and will accomplish the following tasks.

- A. Participate in the development of GDEM plans that include DSCA.

- B. Receive requests for DSCA from GDEM in the form of missions, including task and purpose.
- C. Provide, within TXMF capabilities, personnel (including LNOs), equipment, and other assistance to support emergency management planning and operations.
- D. Develop, maintain, and distribute Annex W and appropriate SOPs.
- E. Document lessons learned and conduct after-action reviews (AAR).

VI. DIRECTION AND CONTROL

- A. Direction and control of emergency response and recovery operations within Texas will be exercised in accordance with the Basic Plan (Section IV.C., V.B., and VI) and Annex N, Direction and Control. DSCA will be coordinated through the SOC and/or a Disaster District EOC, as appropriate. The Adjutant General has designated the TXMF J3 (Director of Operations) as the Emergency Management Coordinator (EMC) for DSCA.
- B. TXMF personnel ordered to SAD status by the Governor will remain under the command and control of military authorities in accordance with the military chain of command established by the Adjutant General of Texas. The Governor is the Commander-In-Chief of the TXMF except when they are in Federal Service (US Code Title 10).
- C. The Adjutant General may designate a Joint Task Force (JTF) Commander to execute command and control of TXMF personnel and resources for DSCA operations.

VII. EMERGENCY RESPONSE LEVEL/ACTION GUIDES

See the Basic Plan, Section VII, for a list of the different emergency response levels and the kinds of activities that characterize each level. Appendix 2 to Annex N, Direction and Control, maintained by GDEM, addresses all hazards, functions, agencies, and response levels. If needed, a Military Support ESF Action Guide will be developed by the AGD and attached to this annex.

VIII. CONTINUITY OF GOVERNMENT

Lines of succession for the TXMF will be in accordance with existing policies, chain of command, and required AGD SOPs. The Adjutant General will ensure (A) sufficient TXMF personnel are trained and prepared for DSCA operations, and (B) alternate headquarters are designated, exercised, and include the records and equipment necessary for continued DSCA operations.

IX. ADMINISTRATION AND SUPPORT

- A. The AGD will maintain administrative controls necessary to manage the expenditure of funds and provide reasonable accountability for state reimbursement in accordance with the established guidelines.
- B. The TXMF J3 is responsible for: (1) the development, maintenance, and distribution of this annex; and (2) conducting an annual review, coordinating revision efforts, incorporating changes resulting from lessons-learned during exercises and actual events, and contributing to a GDEM-led integrated, inter-agency planning effort.

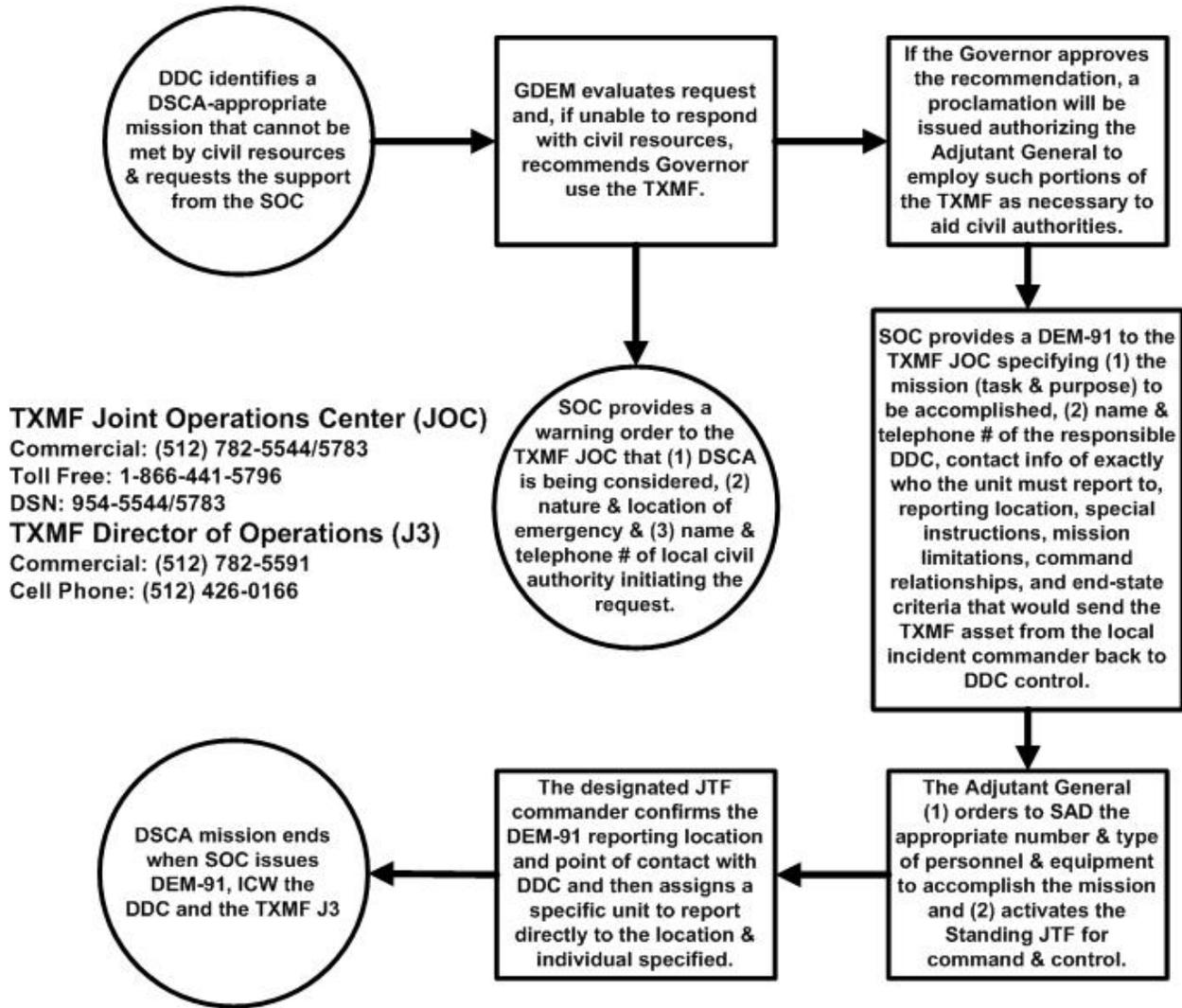
X. DEVELOPMENT AND MAINTENANCE

- A. The Adjutant General is the approving authority for this annex and is responsible for its approval and implementation.
- B. The designated EMC for this annex is the Plans, Operations, and Military Support Officer who is responsible for the development, maintenance, and distribution of this annex.
- C. The Military Support EMC, in conjunction with the GDEM is responsible for conducting an annual review, coordinating all review and revision efforts and incorporating changes resulting from lessons-learned during exercises and actual events into this annex.

APPENDIX 1 TO ANNEX W

Military Support: Request Procedures

DSCA REQUEST PROCEDURES



Primary Points of Contact (POC)

RESPONSIBILITY	OFFICE PHONE	CELL PHONE
TXMF Joint Operations Center (JOC)	512-782-5544/5783 1-866-441-5796	N/A
TXMF Director of Operations (J3)	512-782-5591	512-426-0166
TXMF LNO TO SOC	512-424-2208	
TXMF Chief, Joint Staff	512-782-5022	512-565-8367

Note: In the event satellite phones are required, applicable numbers will be filed with the JOC, SOC, DDC, JTF, and local authorities, as appropriate.

APPENDIX 2 TO ANNEX W

MILITARY SUPPORT ESF ACTION GUIDE

The following actions will be taken by the Texas Adjutant General's Department (AGD). These actions are intended to be general and not all-inclusive. Each incident or request for action may vary in nature. These steps will provide the foundation steps to accomplish required duties while at the SOC.

RESPONSE LEVEL 1 – EMERGENCY CONDITIONS & RESPONSE LEVEL II – ESCALATED RESPONSE CONDITIONS

The Adjutant General or designee will:

1. Notify appropriate TXMF personnel when a request for military presence is received from the SOC.
2. Report to the SOC.
3. Sign in accordance with SOC established procedures. Badges are to be worn on visible area of clothing at all times.
4. Maintain constant presence at AGD workstation to appropriately respond to requests from the SOC controller.
5. Establish 12-hour work shifts (if applicable) and notify appropriate TXMF staff.
6. Attend all SOC briefings to ensure current status of all activities and advise appropriate support agencies.
7. Determine status of support agency assets, noting assets that are available for deployment, with particular emphasis on assets within area of operations.
8. Maintain a database of TXMF assets assigned to support SOC operations. Database will be maintained on CD and will be made available to the SOC Controller and responding TXMF staff.
9. Record all actions and significant activities on WEBEOC or an Emergency Action Record. Records are to be maintained throughout activation and used to report status to SOC Controller as directed by SOC Controller.
10. Maintain accurate, detailed notes for any meetings, task assignments, requests for information, and/or situation reports. At regular intervals review SOC advisories and situation reports and report to TXMF Director of Operations (J3) or designee.

11. Brief AG or designee daily and complete daily situation reports unless situation warrants otherwise.
12. Deploy designated TXMF personnel to designated sites within the State of Texas or out of state under the Emergency Management Assistance Compact (EMAC), as requested.
13. Assist other ESF operations by provision of personnel, equipment, or communications in the SOC, Disaster Districts, JFO, or other designated sites as requested.

Council members requesting resources, information, or assets will record the request on an "Emergency Action Record" (DEM 91) or electronic format in accordance with SOC operations procedures. They will also complete a GDEM Cargo Transportation Request form or Passenger Transportation Request form as applicable. These requests will be submitted to the SOC Controller who will approve or disapprove and coordinate with TDCJ to fill request if possible.

RESPONSE LEVEL III – INCREASED READINESS CONDITIONS

AGD involvement at this level includes:

1. The AGD workstation in the SOC is not staffed.
2. Significant Incidents will be reported to appropriate TXMF personnel immediately upon the TXMF JOC receiving notification of such an incident from the SOC.
3. Notification to SOC staffing personnel to be available for conference calls and possible SOC activation.

RESPONSE LEVEL IV – NORMAL CONDITIONS

AGD involvement at this level includes:

1. The AGD workstation in the SOC is not staffed.
2. Significant Incidents will be reported to appropriate TXMF personnel immediately upon the TXMF JOC receiving notification of such an incident from the SOC.

APPENDIX 3 TO ANNEX W

**MILITARY SUPPORT ESF RESOURCE SUMMARY
Adjutant General's Department**

TEXAS MILITARY FORCES (TXMF)

The TXMF, commanded by the Adjutant General of Texas, consist of:
The Texas Army National Guard (TXARNG),
the Texas Air National Guard (TXANG),
the Texas State Guard (TXSG), and
the Joint Force Headquarters – Texas (JFHQ-TX).

**DUE TO SPACE LIMITATIONS, CLASSIFICATION RESTRICTIONS,
AND INFORMATION N PERISHABILITY, INFORMATION FOR
APPENDIX 3 WILL BE SUPPLIED BY THE TXMF JOINT OPERATIONS
CENTER (JOC) WHEN NEEDED FOR PLANNING AND RESPONSE.**

NOTE: The TXMF are located throughout the State of Texas with various personnel, types of equipment, and communications assets. Detailed information concerning military resources can be obtained from TXMF personnel staffed in the SOC or the TXMF JOC.